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Joint Basing Program Management Office

Monthly Newsletter

VISIT THE JBPMO ON DKO:
[HTTPS://WWW.US.ARMY.MIL/SUITE/PAGE/560093](https://www.us.army.mil/suite/page/560093)

Policy Update

Addition of Commander, U.S. Marine Corps Forces, Pacific (COMMARFORPAC) to Intermediate Command Summit (ICS) for Joint Region Marianas (JRM)

On July 1, 2010, the Deputy Under Secretary of Defense (Installations & Environment) (DUSD(I&E)) signed a memo releasing the Joint Basing Implementation Guidance (JBIG), which was modified to include COMMARFORPAC as a member of the ICS for JRM. The change to the JBIG affects page 27 only.

On July 23, 2010, the Senior Installations Management Group (SIMG) signed the ICS Charter, which was modified to include COMMARFORPAC as a member of the ICS for JRM. Both the JBIG and the ICS Charter are available on the Joint Basing Program Management Office (JBPMO) website.

Business Rules for Processing and Approving Cost and Performance Visibility Framework (CPVF) Baseline Changes

On August 2, 2010, the Under Secretary of Defense (Comptroller) (USD(C)) signed the Business Rules for processing and approving CPVF

Baseline changes. The CPVF Baseline Business Rules address how to adjust the financial baseline in the CPVF database for new missions, mistakes, or changes in policy. This is important because the post-Full Operational Capability (FOC) joint base financial requirement is found in the CPVF Baseline rather than the President’s Budget-14 transfer document.

Open Policy Issues

Municipal Services Reimbursement by Privatized Housing at Joint Bases

The JBPMO is staffing a memo for Senior Joint Base Working Group (SJBWG) coordination on the proposed policy that publishes the Office of the Secretary of Defense (OSD) General Counsel legal opinion that privatized housing project reimbursement rates for municipal services remain unchanged. Privatized housing projects reimburse the government for municipal services (e.g., utilities, fire, police, refuse collection, etc). At joint bases, management of privatization projects remain with the original signatories, but the supporting Service Component provides the municipal services. The



joint base can make changes to the reimbursement rates if both Service Components and the project developer/owner mutually agree on an adjustment, which is in accordance with the project’s legal documents. Recapitalization of utility systems is Restoration & Modernization, and covered under separate guidance. The JBPMO expects DUSD(I&E) to sign the memo in August 2010.

Spotlight – Emergency Management (EM) Lessons Learned

The JBPMO collected the following lessons learned from the EM Steering Group, Service Components, and the joint bases. If you have any questions, contact Art Kaminski (art.kaminski@osd.mil).

Navy

- ▶ Lessons learned from the Commander, Naval Installation Command enterprise solutions for dispatch maintenance consolidation of dispatch centers and Chemical, Biological, Radiological, Nuclear and Enhanced Conventional Weapons (CBRNE) gear include:
 - Dispatch maintenance may be procured under the Naval Facilities Engineering Command (NAVFAC) Antiterrorism/Force Protection (AT/FP) Procure Install Maintain-Multi Award Contract (PIM-MAC). This contract only provides services for systems that were installed under the program. Joint bases may need additional resources to cover maintenance costs of inherited systems along with a separate contract. There is an option to add to the PIM-MAC; however, the process is long and not guaranteed.
 - Consolidation of dispatch services adds more to the issues of the item above. Systems may be different from dispatch terminals, Intrusion Detection Systems, and Fire Alarm Reporting systems.
 - CBRNE gear issuance and maintenance that have already been fielded by the Joint Program Management Guardian will continue to receive sustainment; however, new gear will not be issued (e.g., personnel protective equipment). Another area to consider requesting additional resources is to purchase/maintain required gear for newly supported command personnel transferring to the supporting Service Component.

General

- ▶ Joint Base Lewis-McChord (JBLM) decided to use Air Force methodology for Comprehensive Emergency Management Plan (CEMP) development. The Air Force CEMP contains detailed checklists for a variety of potential emergencies and allows flexible adaptation of those checklists depending on the situation. JBLM EM planners will produce the first joint base-specific CEMP in early Fiscal Year 2011 (FY11).
- ▶ Clearly articulating to senior leadership the benefits of the Installation Emergency Management Program (IEMP) on mission accomplishment will open the way to secure the needs for the program. Also, obtaining the installation commanders signature on Installation Implementation Plans encourages local buy-in from tenant activities and other federal and state organizations.
- ▶ Establishing multi-level working groups provides Installation Emergency Managers (IEMs) and EM staff face-to-face time, encourages team effort, crosstalk, and standardized resolutions to issues.
- ▶ The Defense Logistics Agency (DLA) Emergency Management Program Manager (EMPM) (Richard Watts, richard.watts@dla.mil) is always available to IEMs and is willing to visit installations to support IEMs meeting program objectives, answer questions and concerns, and reassure management developing installation multi-level buy-in.
- ▶ DLA developed a headquarters phased Implementation Plan as the Agency template, which provides a stabilized platform for IEMs to emulate, initiating simultaneous task execution, developing continuous crosstalk, encouraging information sharing, and standardizing issue resolutions. The EMPM reviews annual updates of Installation Implementation Plans and verifies standardization to ensure that IEMs are on track and up-to-date.
- ▶ DLA IEMs are encouraged to conduct teleconferences, visit other installations and local stakeholders, discuss issues and concerns, conduct unified exercises, develop and recommend standardized solutions to mutual problems, identify best practices, and develop support agreements to fill resource gaps.
- ▶ The synergy created from EM program advocacy at Joint Base McGuire-Dix-Lakehurst (JBMDL) has garnered funding and manpower authorizations to significantly enhance their EM Program in the following areas:
 - Enabled purchase of additional support vehicles for response and routine operations;
 - Increased personnel protection across the JBMDL campus has lead to specific local program guidance, training and equipment (e.g., Shelter-In-Place Kits);
 - Secured adequate manpower authorizations to execute EM Program organizing, training, and equipping.



Talking Points

Proposed Change to Base Support Vehicle and Equipment (BSV&E) Common Output Level Standard (COLS)

To eliminate confusion in reporting, the OSD functional lead for BSV&E is proposing to revise the COLS for maintaining vehicle life expectancy (metric #6) as follows:

- Maintain Life Expectancy. The percentage of vehicles exceeding life expectancy (IAW DoD 4500-36.R and supporting Component policy) will not vary in excess of 5% between like vehicles assigned to joint base activities.

In other words, all vehicles of the same type (i.e., 3/4 ton pick-up truck, 2-door, 4x2) assigned to the joint base will be evenly distributed based on life expectancy.

The proposed revisions will be presented for approval at the Policy Program Management Review in February 2011.

Chairman of the Joint Chiefs of Staff (CJCS) Family Support Meeting

On July 10, 2010, Col Mickey Addison, the Basing Deputy Director (Office of the DUSD(I&E)) briefed the CJCS, Vice Chief of Staff of the Air Force, Vice Chief of Staff of the Army, and other representatives from Service, Joint, and OSD staffs on Joint Basing as part of the Chairman's monthly Family Support Meeting.

CPVF Web-Basing Update

The transition to a web-based CPVF is pending approval of the Department of Defense (DoD) Information Assurance Certification and Accreditation Process certification required for hosting on the Acquisition Technology and Logistics server. That process should be complete in time for the 1st Quarter (Q1) FY11 reporting period. The existing reporting process will remain in place for Q4 FY10. Once in place, the interface of the web-based CPVF tool will mirror the existing with minor changes. Some additional functionality included in the CPVF will be:

- Additional “Commander’s” and “Senior Mission Commander’s” overall assessment
- Option for intermediate headquarters to “release” or “return” CPVF data (vice “approve”)
- Review level between the subject matter expert (SME) and the Administrator (e.g., foreman, superintendant, etc)
- Built in calculations - SME enters the numerator and denominator » program calculates percentage

The DoD Joint Inspector General (IG) Program

The DoD Office of the IG recently developed the DoD Joint Inspector General Program. The Joint IG system represents a common, joint approach to IG work in Joint Commands that provides all Joint IGs with an established, well-defined system with clear policy guidelines and doctrinal procedures to facilitate the execution of the Joint IG functions of Inspections including Intelligence Oversight, Assistance, Investigations, and Teaching and Training. Joint IGs are officers, non-commissioned officers, and civilians from the Army, Navy, Air Force, Marines, and Coast Guard. These personnel are assigned to duty as an IG in a Joint command, primarily Unified and Sub-Unified Commands, Joint Task Forces, Defense Agencies, and other “unique” Joint organizations by exception. The Joint IG course, designed for IGs

assigned to Joint commands, would be beneficial for Joint Base IG staffs.

Information on the course curriculum and schedule can be found at the DoD IG Joint Inspector General Program website:

<http://www.dodig.mil/JIGP/events.html>, or email JointIGRegistrar@dodig.mil.





Talking Points, cont'd

Joint Credit for Joint Duty: "Joint versus Joint Matters"

By: Tim Nelson
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There is "Joint" and then there are "Joint Matters".

Officers commonly question why their positions are not on the Joint Duty Assignment List (JDAL). The question arises because the definition of "Joint" does mean belonging to an organization with two or more Services. However, "Joint" does not totally qualify a position for inclusion on the list of joint duty assignments that earns an officer joint duty credit. Although experience from working with officers from different Services is vital to an officers joint development, to receive credit for a joint duty assignment requires an officer to get significant experience in Joint Matters. Naming the list the "Joint Matters Assignment List" is probably a more accurate description of the list.

Why Joint Matters?

The Joint Matters definition was established in law with the enactment of the 1986 Goldwater-Nichols legislation. Congress created the definition based on reports and studies citing a need to improve DoD-level strategic planning, operational planning, force employment, contingency planning, joint planning, and joint doctrine. For a position to gain JDAL inclusion, the position must provide the officer significant experience in joint matters. The end goal is to produce a cadre of

officers skilled in joint matters who can provide DoD the capability to successfully develop, plan, and execute national military and national security level objectives.

What is the Joint Matters Definition?

The joint matters definition has two parts: The "Who and the What". The "Who" describes the personnel and organizations the incumbent to a position will serve/interact and the "What" defines the functions the incumbent to the position must perform. It is easy to meet the "Who" requirement. The officer meets this requirement by serving with officers from other Services, other United States government departments, military forces from other countries and nongovernmental entities. It is more difficult for a position to meet the "What" requirement. Simply stated: The "what" requirement requires the incumbent to be involved in producing or promulgating, "national military strategy, joint policy, joint doctrine, strategic plans and contingency plans, commanding and controlling operations under unified command, or national security planning with other departments and agencies of the United States." DoD Instruction 1300.19 contains more information on the JDAL position standards.

How does a position get evaluated for JDAL inclusion?

The law requires the Chairman of the Joint Staff to nominate positions for the JDAL and the Secretary of Defense to approve JDAL positions. With the exception of OSD, Joint Staff and the combatant commands, organizations must complete a JDAL validation package for each position (Grade O-4 and above) they desire to add to the JDAL. The validation package must prove that the preponderance of the position's duties provides the officer significant experience in joint matters. A board considers each position and makes a recommendation on which positions to add to the JDAL. More information about the JDAL validation process is available in Chairman of the Joint Chiefs of Staff Instruction 1330.05 and on the Joint Officer Management web site, https://www.intelink.gov/wiki/Portal:Joint_Officer_Management.

The key to developing the cadre of joint matters experts.

The JDAL validation process is strenuous because officers can only obtain the needed practical level experience through service in a joint matters position. This experience, coupled with the appropriate joint education, will qualify the officer as a Joint Qualified Officer (JQO). An appropriately developed JQO provides DoD the capability to improve the joint integration needed to accomplish national level military objectives.

Although an officer's position may not qualify for JDAL inclusion, officers performing limited joint matters functions (preponderance of duties do not involve joint matters) can self-nominate the experience to a joint qualification panel. The joint qualification panel will adjudicate the experience and determine the appropriate experience credit. Officers interested in having their joint matters experience adjudicated can learn more about the self-nomination process at the Joint Qualification System web site: https://www.dmdc.osd.mil/appj/jmis/JQ_Sindex.jsp.

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From the JBPMO

OSD Functional Leads Workshop

On August 9, 2010, OSD will host an OSD functional leads workshop at the Pentagon. The purpose of this workshop is to transition the OSD functional leads to monitoring joint base performance now that joint bases are operational. The OSD functional leads continue to have an important role in Joint Basing as we determine how the joint bases are performing and whether any changes to policy or COLS are necessary.

The agenda for the workshop will include a Joint Basing 101 brief for any new OSD functional leads, an update on new policy, an overview of the CPVF tool as well as the functionality of the web-based CPVF, and a review of the slide template for the OSD functional leads meetings to review quarterly CPVF data. If you have any questions, please contact the JBPMO (jointbasing@osd.mil).

Newsletter Topics for Lessons Learned Spotlight

Each month, the JBPMO newsletter will spotlight lessons learned in both implementation and execution. The following list includes suggested topics for future newsletters. If you have any other suggestions or comments, please

contact the JBPMO (jointbasing@osd.mil).

- ▶ August – Security Services
- ▶ September – Continuous Improvement Initiatives
- ▶ October – Financial Management
- ▶ November – Facility Operations

Call for Articles

If you would like to prepare an article for the JBPMO newsletter, please contact us at jointbasing@osd.mil. Some suggestions for articles include reporting a success story at your joint base, detailing a functional issue or concern and how your joint base overcame it, or discussing the impact of Joint Basing on your military community. Articles should be 300-600 words.

Joint Basing in the News

The following articles are posted on the Joint Basing website:

- ▶ Elmendorf and Richardson unify; Alaska Star, July 28, 2010
- ▶ Joint Returns; Signal Online, May 2010

- ▶ Air Mission, movement, manning – installation members stand at ready for 11 WG merger; Capital Flyer, July 22, 2010
- ▶ Joint Region MOU Hints of Japanese Funds For Guam's Buildup Related Utility Needs; Pacific News Center, July 16, 2010
- ▶ ASA command staff says hello, goodbye to senior leaders; Joint Base McGuire-Dix-Lakehurst, July 13, 2010

JBPMO Website

The JBPMO updates the JBPMO website on a daily basis, and emails weekly updates to the website to all members of the group. The JBPMO made the following updates:

- ▶ CPVF Baseline Change Process
- ▶ Signed ICS Charter
- ▶ JBPMO June 2010 Newsletter
- ▶ Revised Joint Basing Implementation Guidance (JBIG)



Missing Something?

If you are working through an issue that requires resolution from the JBPMO and it is not addressed in this newsletter, please bring it to our attention. ▶OSD: jointbasing@osd.mil ▶Army: armyjointbasing@conus.army.mil ▶Navy: ANND_CNICHQ_Jointbasing@navy.mil ▶Air Force: af.jointbasing@pentagon.af.mil ▶Marine Corps: jbworkinggroup@usmc.mil