From: Commanding Officer, U.S. Naval Base Guam  
To: Distribution  

Subj: U.S. NAVAL BASE GUAM PUBLIC HEALTH ORDER – HPCON CHARLIE  

Ref: (a) DoDI 6200.03, Public Health Emergency Management (PHEM) Within the DoD  
(b) NBG Declaration of Public Health Emergency, SerN00/0267, dated 16 March 2020  
(c) NBG COVID19 Additional Measures, SerN00/0293, dated 23 March 2020  
(d) NBG COVID19 Additional Measures UPDATE ONE, SerN00/0439, dated 29 March 2020  
(e) NBG COVID19 Additional Measures UPDATE TWO, SerN00J/0170, dated 9 April 2020  
(f) NBG COVID19 Additional Measures UPDATE THREE, SerN00J/0173, dated 12 April 2020  
(g) NBG Restriction of Movement (ROM) Standard Operating Procedure, dated 23 May 2020  
(h) NBG Force Health Protection Enclaves Concept of Operations (CONOPS), dated 12 June 2020  
(i) Secretary of Defense Memorandum, Department of Defense Guidance on the Use of Cloth Face Coverings, dated 5 April 2020  
(j) NAVADMIN 100/20, Navy Guidance on the Use of Face Coverings, dated 5 April 2020  
k) NAVADMIN 147/20, Navy Guidance to Commanders on Adjusting HPCON and Base Services  

Encl: (1) NBG Risk Assessment Template  
(2) Government of Guam, Joint Information Center Release No. 165, dated 6 June 2020  

1. Situation: U.S. Naval Base Guam (NBG), U.S. Naval Hospital (USNH) Guam, and the NBG Public Health Emergency Officer (PHEO) continue to monitor conditions related to the ongoing Coronavirus Disease 2019 (COVID-19) Pandemic onboard NBG, on the island of Guam, and throughout the region. At the time of issuance of this order, the following situation exists:  

   a. Higher Headquarters (HHQ) Guidance:  

      1) The President of the United States has issued guidance for the phased reopening of the national economy;  

      2) The Government of Guam (GovGuam) set Public Health Condition of Readiness (PCOR) TWO and issued Executive Order 2020-20 further easing mitigation restrictions;  

      3) The Secretary of Defense has issued Guidance for Commanders on Risk-Based Changing of Health Protection Condition (HPCON) Levels During the Coronavirus Disease 2019 Pandemic,  

      4) The Chief of Naval Operations has issued Guidance to Commanders on Adjusting HPCON and Base Services (NAVADMIN 147/20); and  

      5) Commander, Navy Installations Command has issued guidance on a "Reset Plan."  

   b. HHQ Established Criteria for HPCON Transition:
1) The NBG PHEO reports that current data indicates a decreasing trajectory in the number of influenza and COVID-like illness cases onboard NBG and on Guam over the preceding fourteen (14) days;

2) The NBG PHEO reports that current data indicates a decreasing trajectory in the number of positive COVID-19 cases onboard NBG and on Guam over the preceding fourteen (14) days; and

3) The NBG PHEO reports that USNH Guam and local hospitals on Guam have the capacity to treat all patients without situational standards of care and have adequate diagnostic COVID-19 testing programs in place for at-risk and healthcare workers experiencing symptoms of COVID-19.

2. Health Protection Condition CHARLIE: In light of the situation described above, and in consultation with USNH Guam and the NBG PHEO, NBG will remain in HPCON CHARLIE. However, in accordance with reference (k) and in consultation with Joint Region Marianas, some previously directed HPCON CHARLIE measures will be relaxed, as outlined in this directive, as a phased approach to setting HPCON BRAVO. This order is effective immediately and supersedes all previously issued directives regarding the ongoing Public Health Emergency.

3. Cancellation: References (b) through (f) are hereby cancelled.

4. Applicability: This order is applicable to all personnel onboard NBG, including active duty service members, Department of Defense (DoD) and other U.S. Government civilian employees, dependents of military or civilian personnel, contractors, civilian mariners, indirect hire agreement employees, DoD beneficiaries, and other individuals who are subject to DoD authority (hereinafter referred to as “personnel”). This order is also applicable to all commands, activities, agencies, and departments who are tenants or provide services onboard NBG (hereinafter referred to as “Tenant Commands”).

5. Extension of Public Health Emergency: In accordance with reference (a), the Public Health Emergency, originally enacted by reference (b) and extended by reference (e), is hereby extended until further notice.

6. Installation Access and Services:

   a. Access to and operations onboard NBG will be limited to essential purposes only. Essential is defined as those operations, activities, and investments (OA&I) which are required to execute training, operations, and exchanges while simultaneously balancing the mitigation of risk from COVID-19 to the Force (military and civilian), our Families, and our Guam island community. Unit Commanding Officers and Officer-in-Charge remain responsible for making and enforcing essential personnel determinations. However, essential personnel designations SHALL consider work space configurations that are supportive of social distancing and minimize close contact interactions, required use of PPE and established office/workspace cleaning per CDC guidelines. Special consideration should also be made for personnel identified as “Need Extra Precautions” or “others at risk” per CDC guidelines.

   b. Installation Access: All persons with valid base access credentials are hereby authorized to access NBG any day and at any time.

   c. Installation Services: Status of official installation services is updated and posted to the NBG Facebook page daily. Installation services will not be fully restored initially. Installation services will be reestablished in phases in order to meet essential mission requirements while cautiously resetting the
workforce to meet this higher operational demand. See https://www.facebook.com/USNavalBaseGuam for the most up to date information regarding facility and services openings and operating hours.

7. Essential Activities and Reporting Requirements

a. NBG Emergency Operations Center (EOC): NBG will continue operation of the NBG EOC. However, NBG EOC operating hours will be adjusted to meet operational demands and will no longer continue to be manned 24 hours per day. All reports or inquiries will continue to be routed to the NBG EOC and shall be made via electronic mail to M-GU-NBG-EOC-BTLWTC@fe.navy.mil or telephonically to (671) 333-2781/2784 or (671) 333-6455. All NBG requests for support (RFS), information (RFI), or facilities (RFF) shall be forwarded to the NBG EOC for tracking and processing.

b. Essential OA&I: All essential OA&I must undergo a risk assessment prior to approval and execution. Risk assessments will be conducted in accordance with enclosure (1). Only essential OA&I which are mitigated to be Low Risk will be authorized.

c. Daily Screening: All NBG Installation Program Directors (IPDs)/Supervisors and Tenant Commands shall continue daily screening and reporting of all personnel under their authority. This includes all active duty, DoD civilians, and applicable dependents, as well as mission essential contractors. Reports shall be made to the NBG EOC NLT than 1200 daily.

d. Restriction of Movement (ROM): All NBG IPDs and Tenants shall continue to comply with all requirements regarding ROM. NBG ROM procedures are established in reference (g).

e. Critical Supplies Inventory: All tenants shall continue to report inventory of critical supplies. Inventories should be reported weekly by 1200L each Friday. Utilization of critical supplies is hereby limited to mission essential OA&I only. Critical supplies are necessary and must be reserved for first responders and medical providers. The following are considered to be critical supplies: bleach; face masks; face shields; gloves; N-95 respirators; sanitizing wipes; thermometers.

8. Force Health Protection Enclaves (FHPE):

a. NBG has established numerous FHPEs across NBG installations in accordance with reference (h), including COVID-19 quarantine, isolation, and sequestration facilities. All FHPEs are marked by Force Health Protection Barriers (FHPB). All personnel requiring access to a FHPE are subject to enhanced COVID-19 screening, including screening questionnaires, temperature checks, and other measures as required. These FHPEs are established for the safety and protection of the individuals within their boundaries as well as the safety and protection of persons outside of the boundaries. Personnel onboard NBG shall not break a FHPB without specific authorization. This prohibition includes the unauthorized delivery of food or other items to personnel subject to ROM. Personnel found to have broken a FHPB without authorization are subject to administrative and criminal penalties for violations of this order.

b. COVID-19 Low-Likelihood Zones (CLLZ). As described in reference (h), NBG has established several permanent and, on occasion, temporary CLLZs, also known as "bubbles". These CLLZs includes vessels whose personnel have been underway or sequestered for a period of greater than fourteen days. The Public Health protection measures defined in this directive are not applicable to personnel in these zones. Strict ingress/egress procedures and protocols are required for CLLZs.

9. Off-Base and Off-Island Travel: All personnel shall abide by all GovGuam regulations concerning off-base travel and activities. The latest GovGuam guidance is attached as enclosure (2). All personnel
shall abide by all off-island travel restrictions as issued by higher headquarters, company policies, or other lawful direction. NBG and all tenant commands are responsible for enforcing all post-travel ROM procedures, governing orders, and other guidance. All personnel returning from off-island travel are subject to GovGuam ROM procedures, see enclosure (2).

10. Social Distancing, Hygiene, and Other Mitigation Measures:

a. Social Distancing: All personnel onboard NBG SHALL maintain appropriate social distancing, that is no less than six (6) feet between persons. Continued use of teleworking is encouraged, however, not required if necessary to meet essential OA&I requirements. Special consideration should continue to be made for high-risk populations, including those who are immunocompromised and the elderly. Persons who are experiencing flu-like symptoms SHALL shelter-in-place at their residence and contact the USNH Guam Medical Screening Call Center at (671) 333-2772/2773/2774.

b. Face Coverings: In accordance with references (i) and (j), all personnel onboard NBG shall wear face coverings in public areas and while entering the installation through any Entry Control Point (ECP). Face coverings are required at all times while in the Defense Commissary Agency (DeCA) Orote Commissary and all Navy Exchange (NEX) facilities onboard NBG installations. Patrons without a face covering will not be allowed to enter these or other NBG facilities. Face coverings are also required when social distancing standards (less than six (6) feet) cannot be maintained whether indoors or outdoors. In accordance with U.S. Centers for Disease Control (CDC) recommendations, face coverings are not required to be placed on children younger than two (2) years of age, anyone who has trouble breathing, is incapacitated, or is otherwise unable to remove the cover without assistance.

c. Sanitary Practices: All persons onboard NBG shall continue to practice sanitary hygiene practices including regular handwashing with soap and warm water for at least twenty (20) seconds, use of hand sanitizer containing at least 60% alcohol solution, and cleaning and sanitization of regularly touched surfaces including door knobs, phones, tools, etc. Additionally, personnel shall practice sanitary respiratory protocols, including use of tissues and sneezing or coughing into one’s arm.

d. Social Gatherings: Social gatherings onboard NBG are hereby limited to no more than twenty-five (25) persons. All persons at a social gathering MUST continue to abide by social distancing protocols. Outdoor facilities (e.g. beaches, dog parks, playgrounds, etc.) remain open for use, however, all persons must adhere to proper social distancing protocols. Abuse of these facilities or repeated violation of social distancing protocols will result in the closure of outdoor facilities.

11. Navy Exchange (NEX) and Defense Commissary Agency (DeCA) Orote Commissary:

a. Traffic Control Devices: Access roads and parking lots to the NEX Main Store and the Orote Commissary will be controlled to ensure patron safety, facilitate maximum patron limits, and enforce social distancing protocols. Patrons shall not move or otherwise circumvent traffic control devices including signs, barricades, cones, or other indicators, or otherwise enter areas, including parking lots, which are closed. Additionally, patrons shall abide by all directions given by NBG Naval Security Forces.

b. Screening: NEX and DeCA shall continue enforcing screening and hygiene protocols prior to entering facilities. Patrons who are experiencing flu-like symptoms will not be permitted access to NEX and DeCA facilities. Waiting lines for entrance into all NEX and DeCA facilities are subject to closure forty-five (45) minutes prior to regular store closing.
c. Social Distancing: While inside NEX and DeCA facilities, and while waiting to enter these facilities, all patrons must adhere to *strict social distancing practices* and remain no less than six feet away from all other persons. The number of personnel shopping per family should be minimized to the maximum extent possible. Whenever feasible, it is strongly recommended that children should not accompany shoppers. If children do accompany shoppers, *parents are responsible for ensuring children maximize social distancing* and prevent unnecessary interactions with other patrons. This policy will be strictly enforced.

d. Purchase Limits: To preserve inventory of critical public health supplies, the NEX and DeCA are hereby authorized to continue to implement limitations on high demand and/or low inventory items. The NEX and DeCA will clearly post all authorized limitations at the entrance to the facility.

e. Excessive Purchasing: To ensure equitable distribution of commercial products for *all NEX and DeCA patrons*, shoppers will be limited to one (1) shopping cart per family. Additionally, authorized patrons are prohibited from making purchases which are excessive or unreasonably disproportionate in volume. Excessive purchasing of *all products* will be monitored and enforced. NEX and DeCA Duty Managers are hereby delegated authority to determine when purchases are excessive and to contact NBG Security Forces to report suspected violations.

12. Enforcement: Any person who refuses to obey or otherwise violates this or any other lawful order during the declared public health emergency may be detained. Those not subject to military law may be detained until civil authorities can respond. Violators of procedures, protocols, provisions, or orders issued in conjunction with the public health emergency may be charged with a crime under the Uniform Code of Military Justice and under Section 271 of Title 42, United States Code (U.S.C.). Pursuant to Section 271 of Title 42, U.S.C., violators are subject to a fine up to $1,000 or imprisonment for not more than one year, or both. In addition, personnel found in violation of this directive are subject to *administrative actions* including *suspension of privileges* and exclusion from the installation.

13. Point of Contact: My point of contact for this matter is the NBG Executive Officer, CDR Stephen Ansuini, USN. He can be reached at (671) 339-4226 or via electronic mail to Stephen.ansuini@fc.navy.mil.