DEPARTMENT OF THE NAVY



COMMANDER FLEET ACTIVITIES SASEBO, JAPAN PSC 476 BOX 1 FPO AP 96322-0001

> CFASINST 1752.1D N00 17 May 13

COMFLEACT SASEBO INSTRUCTION 1752.1D

Subj: CONDUCT OF FAMILY MEMBERS

Ref: (a) COMNAVFORJAPANINST 1750.2A

(b) CFASINST 1750.1E

(c) COMNAVFORJAPANINST 5500.8F

Encl: (1) Supervision of Children and Curfew Policy Statement

- 1. <u>Purpose</u>. To inform sponsors and family members of regulations pertaining to the conduct of minor family members.
- 2. Cancellation. CFASINST 1752.1C.
- 3. <u>Scope</u>. This instruction applies to all sponsors and family members under the Status of Forces Agreement (SOFA) between the United States and Japan and residing in the island of Kyushu, Japan.

4. Definitions

- a. Sponsor: A service member, member of civilian component, or other individual authorized SOFA (or similar military bases agreement) status according to the terms of employment (e.g. contractors), or whose family members are eligible for taxexempt status.
- b. Family member: A person whose eligibility for SOFA or other tax exempt status is derived from a family relationship to the sponsor.
- c. Minor family member: A person whose eligibility for SOFA or other tax-exempt status is derived from a family relationship to the sponsor and is under the age of 18 years old or one who has not yet completed high school and is enrolled in a program of instruction leading to that end. Attention is invited to the provisions of Japanese law, which define a minor family member as one under the age of 20 years (and which, for example, prohibit such persons under 20 years of age from consuming alcoholic beverages or using tobacco products in Japan).

- d. Misconduct: Behavior by family members that is:
- (1) In violation of host nation laws; the U.S. Code (if the same behavior had been committed in the United States (CONUS)); regulations of the Department of Defense or subordinate unified commanders and component commanders (e.g. Commander, U.S. Naval Forces, Japan (CNFJ)).
 - (2) Disorderly.
- (3) Contrary to directions of persons exercising proper police or administrative authority of a commander.
- (4) Acts that are embarrassing to the United States in the eyes of the host nation or to the prejudice to good order and discipline in the U.S. Forces, Japan (USFJ) community.

5. Responsibility

- a. Per references (a) through (c), sponsors and family members must comply with this instruction.
- b. Per references (a) through (c), sponsors are responsible for the indoctrination and care of family members. It is the continuing duty of sponsors to ensure that their family members refrain from committing misconduct, on or off of the installation.
- c. Sponsors and family members are fully and primarily responsible for providing adequate supervision for their minor family members at all times, on or off of the installation. Particular care must be exercised to ensure that young children are adequately supervised, as they do not fully appreciate the hazards around them.
- d. Family members who violate Japanese laws, on or off of the installation, are subject to investigation and interrogation by Japanese police authorities, as well as prosecution in Japanese Courts. In addition, family members who engage in misconduct or who violate laws or regulations may be subject to withdrawal of privileges, issuance of warnings, or in more serious cases, return to home of record, per references (a) through (c).
- 6. Specific applicable rules for minor family members. This policy applies to all military members, civilian employees and their family members assigned to or visiting Commander, Fleet

Activities, Sasebo (CFAS) and Hario, Dragon Vale and Fiddlers Green Housing Areas. Sponsors shall become familiar with and ensure compliance with the following rules:

a. Minor family members must obey, at all times, both Japanese laws and applicable U.S. laws and regulations. Any minor violating the curfew policy will be detained by base security until his or her sponsor; guardian or representative of the sponsor's command comes to assume custody. Repeated or particularly egregious violations may provide a basis for referral to Family Advocacy and/or revocation of command sponsorship for the family.

b. The following policy applies to all minors:

Age of	Left	Left Alone	Left in Car	Left in			
Child	Unattended	Overnight	Unsupervised	Playground			
	In	(2230-0530)	(keys	Unsupervised			
	Quarters		removed)	_			
0-6 yrs	NO	NO	NO	NO			
7-9 yrs	NO	NO	NO	YES*			
10-15 yrs	YES	NO	YES	YES			
16-18 yrs	YES	YES**	YES	YES			

^{*}ADULT WITHIN HEARING OR VISUAL CONTACT

- c. Children under 12 years of age will not baby-sit other children, including their siblings. Baby-sitters under the age of 16 may supervise until 2400 but are not allowed to sit all night. A qualified baby sitter will have received a certification to supervise children from the Fleet and Family Service Center (FFSC) or American Red Cross. At no instance shall minor baby sitters be allowed to supervise more than three children, or for a period greater than six hours, and will not include an overnight period.
- d. Children enrolled in first grade or higher may transit to and from organized activities where adults are present, and where the adults are providing custodial care and oversight. Examples include transit to and from school, school clubs and activities, Boy Scout/Girl Scout meetings, Youth Sports practices and games, Youth Programs, and leisure classes such as piano or martial arts classes.
- e. Requests for minor remain in quarters unattended when the adult responsible is deployed or otherwise away from Sasebo must be routed via the sponsor's chain of command, CFAS Security Officer, and approved by the CFAS Chief Staff Officer. The

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request shall state the name of a locally available adult who will take responsibility over the minor, to include decision making authority if the parent cannot be reached, local emergency contacts, and identification of locally available relatives (if applicable). Additionally, the request shall include contact information for the parent(s), or responsible adult(s), while they are away and a statement justifying why the minor is required to remain in the area while the adult responsible is away (e.g. work, school, etc); and a statement of how the minor will be provided for (e.g. meals, access to money, etc) while the responsible adult is away.

- f. Curfew. All children under the age of 18 and any students attending high school, unless accompanied or supervised by their parent or designated adult guardian, will remain off the streets and out of the public areas within CFAS, Hario, Fiddlers Green and Dragon Vale Housing areas from 2300-0530 daily. Curfew hours on Friday, Saturday and holidays are extended to 2400-0530 only for high school seniors. Organizers of special events that may result in children returning during restricted hours will inform base security of such events.
- g. Identification. All family members and unescorted minor family members over the age of ten years will carry on their person a Uniformed Services Identification (AFID) Card when outside of the home, and will present the same for inspection and/or upon the request of proper authority.
- h. Off Limits Area. Sponsors and parents must continually bear in mind that CFAS is a military installation with a heavy concentration of industrial activity. In addition to the following list of off limit areas, minor family members should not be in any area of the installation when industrial work is being performed or a risk of bodily harm is present.
- (1) Industrial areas, to include Port Operations, Public Works, Ship Repair Facilities, Fleet Logistics Center facilities, and all construction or repair sites.
- (2) Ship berths (minor family members must stay at least 30 feet from quay walls), except when authorized to visit the ship.
- (3) Minor family members must be escorted at all times by an adult while inside the SSK shipbuilding complex.
- (4) All Japan Maritime Self-Defense Force (JMSDF) facilities.

(5) Minor family members must adhere to MWR facilities patronage requirements.

7. Prohibited Items

- a. Reference (c) outlines dangerous weapons and other items prohibited to all SOFA-sponsored personnel.
- b. Although not specifically listed as a prohibited item, laser pointers are capable of being used for both legitimate and illegitimate purposes. Sponsors and parents are cautioned that laser pointers can, under certain conditions, lead to injury and should never be used for amusement purposes. Moreover, the illegitimate or mischievous use of laser pointers will be deemed a form of unacceptable misconduct and appropriate official action will result.
- 8. <u>Gangs and Secret Societies</u>. Participation of family members in a gang and/or secret society activities is strictly prohibited.
- 9. Dress, Conduct, and Community Relations. Socially acceptable forms of dress and grooming aboard a military installation are required of sponsors and family members. Outlandish, provocative, profane, or slovenly appearance will not be tolerated. Please refer to the CNFJ Civilian Clothing Policy. All minor family members are expected to refrain from stealing, fighting, unlawfully destroying property (including graffiti), physical or verbal harassment of others, and other acts commonly regarded as unacceptable behavior. Noise or music that can be heard from inside an on or off-base residence at a distance of 50 yards or more is presumed to be excessive. Sponsors and parents shall instill in their minor family members a respect for Japanese laws and customs, as well as a keen understanding of the critical importance of promoting positive relations with our host nation and its people.
- 10. Alcohol and Tobacco Products. The possession or use of alcohol products by persons under the age of 20 years is a violation of Japanese law, and its possession or use on or off-base is prohibited. The possession or use of tobacco products by persons under the age of 20 years is a violation of Japanese law, and its possession or use off-base is prohibited.

11. Investigation Procedures

- a. USFJ personnel, acting in a law enforcement capacity are authorized to detain and question minor family members for violations of laws and regulations.
- b. In the event a minor family member is detained by USFJ personnel upon suspicion of violating a law or regulation, prior to advisement of rights and questioning of the suspect, the sponsor or parent of the suspect will be immediately notified and requested to appear.
- c. If the sponsor or parent of the suspect is not able to be contacted, the sponsor or parent's chain of command will be informed.
- d. Minor family members will be advised of their rights under the U.S. Constitution prior to custodial interrogation and all questioning will take place in the presence of a sponsor, parent, or legal custodian unless one of the following exceptions is met:
- (1) The sponsor, parent or legal custodian provides written consent for questioning to take place without the sponsor, parent or legal custodian present.
- (2) The sponsor, parent or legal custodian is considered a suspect or co-conspirator to the offense(s) in question, and the sponsor, parent or legal custodian not involved in the misconduct is not available.
- (3) The sponsor, parent or legal custodian is not able to be contacted.
- e. In all cases where the sponsor, parent, or legal custodian is not present, another adult witness must be present for the rights advisement and interrogation.
- f. Under the SOFA, Japanese authorities are authorized to detain and interrogate civilian personnel (including minor family members) who are suspected of having violated Japanese laws. Sponsors and parents are advised that Japanese authorities have primary jurisdiction to investigate and prosecute all violations of Japanese laws committed by civilian personnel (including minor family members).
- 12. <u>Action</u>. Director, Fleet and Family Support Center shall ensure that all sponsors and family members are briefed on this

policy and receive a copy of enclosure (1) during the area orientation brief. Armed Forces Network Detachment Sasebo shall regularly provide information concerning the provisions of this instruction to the SOFA community through radio and television.

13. Penalties

- a. References (a) and (b) set forth administrative procedures under the Joint Federal Travel Regulations for the early return of family members, or the removal of SOFA-sponsored civilians from Japan, who have become involved in incidents which are embarrassing to the United States Government or are prejudicial to good order, morale, and discipline within the Sasebo community.
- b. In cases where early return is not warranted, minors will be subject to the jurisdiction of the Civilian Administrative Forum, as outlined in reference (b), and must comply with all awarded administrative actions. Failure to comply will result in removal, as set forth in subparagraph (a), above.

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CFASINST 1752.1D 17 May 13

SUPERVISION OF CHILDREN AND CURFEW POLICY STATEMENT

We are reminded daily that the world is a dangerous place, obligating us to do everything we can to protect our children/as such, parents and guardians are responsible for appropriate and adequate supervision of their minor family at all times, whether on or off base.

This policy applies to all military members, civilian employees and their family members assigned to or visiting Commander, Fleet Activities, Sasebo (CFAS), and Hario and Main Base Housing Areas. Any minor violating the curfew policy will be detained by base security until his or her sponsor; guardian or representative of the sponsor's command comes to assume custody. Repeated or particularly egregious violations may provide a basis for referral to Family Advocacy and/or revocation of command sponsorship for the family.

The following policy applies to all minors:

Age of Child	Left Unattended In Quarters	Left Alone Overnight (2230-0530) (1030-0530)	Left in Playground Unsupervised	Left in Car Unsupervised
0-6 yrs	NO	NO	NO	NO
7-9 yrs	. NO	NO	YES*	NO
10-15 yrs	YES	NO	YES	YES
16-18 yrs	YES	YES**	YES	YES

^{*}ADULT WITHIN HEARING OR VISUAL CONTACT

Children under 12 years of age will not baby-sit other children, including their siblings. Baby-sitters under the age of 16 may supervise until 2400 but are not allowed to sit all night. In addition, all children under the age of 18 and any students attending high school, unless accompanied or supervised by their parent or designated adult guardian, will remain off the streets and out of the public areas within CFAS, Hario and Main Base Housing areas from 2300-0530 daily. However, curfew hours on Friday, Saturday and holidays are extended to 2400-0530 only for high school seniors. Organizers of special events that may result in children returning during restricted hours will inform base security of such events.

Children enrolled in first through fifth grade may transit to and from organized activities where adults are present, and where the adults are providing custodial care and oversight. Examples include transit to and from school, school clubs and activities, Boy Scout/Girl Scout meetings, Youth Sports practices and games, Youth Programs, and leisure classes such as piano or martial arts classes.

Personality, environment, development progress and maturity levels are factors parents must use to determine when children are ready to accomplish activities with little or no supervision. Parents should assess their children's maturity and, if necessary, raise the minimum age limits outlines above.

Parents who have questions about this policy may contact the Family Service Center Director at 252-3103.

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