DEPARTMENT OF DEFENSE
DEPARTMENT OF THE NAVY

FINAL NOTICE OF A PROPOSED ACTIVITY IN A FLOODPLAIN

Pursuant to Executive Order 11988, Floodplain Management, the United States Department of the Navy (Navy) gives notice that the Navy has conducted an evaluation of a Proposed Action which involves construction in a floodplain to determine the potential effects that its activity in the floodplain would have on the human environment. The Navy identified that there are no practicable alternatives to locating the action in the floodplain and that the Proposed Action includes all practicable measures to minimize harm to the floodplain environment.

The proposed action is to replace a domestic water boiler, boiler pump, and associated controls, valves, gauges and underground piping from building 3939 to building 3600 located on Naval Air Station Pensacola in Escambia County, Florida. The purpose of the proposed action is to provide necessary upgrades to the boiler system for the Naval Branch Healthcare and Dental Clinic. The current boiler system is in need of replacement, as the underground piping system has had many failures and the current boiler plant provides insufficient heating for hot water used for hand washing and showers. Implementation of the proposed action would not affect flood frequency or severity. Additional details of the proposed action are included in the attached Record of Categorical Exclusion.

Interested parties may submit written comments no later than 5:00 PM Central Time on October 7, 2021 by email to joelle.a.odaniel-lopez.civ@us.navy.mil or by mail postmarked no later than October 7, 2021 to:

Naval Air Station Pensacola
Joelle O’Daniel-Lopez, NEPA Program Manager
310 John Towers Road, Building 3560
Pensacola, FL 32508
United States Navy
Record of Categorical Exclusion For
SAR 21-76 New UG Piping and Boiler at B3939,
Naval Air Station Pensacola,
Pensacola, Escambia County, Florida

Ref: (a) National Environmental Policy Act (NEPA) of 1969, 42 USC 4321-4347  
(b) Council on Environmental Quality Regulations for Implementing NEPA, 40 CFR 1500-1508  
(c) Policies and Responsibilities for Implementation of the National Environmental Policy Act within the Department of the Navy, 32 CFR 775  
(d) OPNAVINST 5090.1D

Encl: (1) Project Environmental Review Sheet  
(2) SAR Package  
(3) NASP Floodplain Public Notice

1. **Introduction:** This Record of Categorical Exclusion (RCE), prepared in accordance with references (a) through (d), addresses the environmental effects and impacts related to the new routing of UG DHW & HWS/R lines for BLDG 3939 to BLDG 3600 at Naval Air Station Pensacola, Florida. A categorical exclusion (CATEGORY) is defined as “[a] published category of actions that do not individually or cumulatively have a significant impact on the human environment under normal circumstances, and, therefore, do not require either an environmental assessment or an environmental impact statement.”

2. **Proposed Action:** The proposed action is to replace one domestic water boiler, pump, domestic cold and hot piping/insulation, including new natural gas piping, double block and bleed valves, and all new controls; and one reheat water boiler, pump, HWS/R piping/insulation, including all new natural gas piping, double block and bleed valves, and new controls. The existing boilers and pumps, piping will be removed after each has had a complete test and balance of the system to provide needed design test data. During installation, a temporary boiler system will be provided for the reheating boiler to provide proper humidity control and temperature control in the clinic. The new boilers and pumps shall be equal to existing. Any required removal of doors, louvers, side walls of boiler rooms is a part of this project. Connection of new HWS/R water piping to existing and new controls, heating hot water 2 way control valve, strainer, ball valve shut off valves is also a part of the construction contract. New clearly visible temperature gauges and pressure gauges will be installed. During commissioning, test and balance all units on the water side and provide test data.

3. **Applicable Exclusion:** This action falls under Categorical Exclusion 35 of 32 CFR 775, “Acquisition, installation, modernization, repair, or operation of utility (including, but not limited to, water, sewer, and electrical) and communication systems (including, but not limited to, data processing cable and similar electronic equipment) that use existing rights of way, easements, distribution systems, and facilities.”

4. **Summary of Environmental Impacts:**
40 CFR 112 requires secondary containment and overfill protection for every fuel/oil tank or container with at least 55-gallon capacity. Please ensure secondary containment is provided for all hazardous materials maintained on-site. Use drip pans during transfer operations; adequate absorbent material must be onsite to clean up any spills and prevent releases to the environment. Cover tanks and drip pans during inclement weather and provide procedures and equipment to prevent overfilling of tanks.
5. **Record Keeping**: This Record of CATEX should be retained in command files for seven years and made available for review during environmental quality assessments. RCEs relying on categorical exclusions #43 and #44 must be uploaded to the OPNAV (N45) Environmental Planning Library Website per section 10-3.7c(1)(b)4 of Reference (d).

6. **Conclusion**: The undersigned finds that the proposed action is within the scope of CATEX 35 and none of the exclusions from reliance on a CATEX apply in this case. Therefore, the proposed action is excluded from the requirement for further NEPA analysis. In accordance with Executive Order 11988, Floodplain Management, the Navy finds there is no other practicable alternative to implementing the Proposed Action within the floodplain and that the Proposed Action includes all practicable measures to minimize harm to the floodplain environment.

Approved by:

[Signature]

[Date: 9/5/2021]

JAMES J. KANE, JR.
Deputy Public Works Officer
Naval Air Station Pensacola
By direction
<table>
<thead>
<tr>
<th>Natural Resources</th>
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<tbody>
<tr>
<td>Yes X No</td>
<td></td>
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<tr>
<td>X Does project affect flora?</td>
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<tr>
<td>X Does project affect fauna?</td>
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<tr>
<td>X Does project affect Bird-Aircraft Strike Hazards (BASH)?</td>
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<tr>
<td>X Does project affect erosion?</td>
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2. Jurisdictional Wetlands or Other Surface Waters [CWA 404(b)(1), E.O. 11990]
- Project is sited in a jurisdictional wetland. See section 13 for required permits.
- X Project is not sited in a jurisdictional wetland.
- Provided public notice per E.O. 11990 of proposed action for projects with jurisdictional wetlands prior to RCE signature. The RCE Conclusion Section must include a concise Finding of No Practicable Alternative (FONPA) statement.

3. Flood Plains (E.O. 11988)
- X Reviewed most current FEMA Map for the project site (https://msc.fema.gov/portal/home).
- X Project is sited in a 1-percent-annual-chance flood. See section 13 for required permits.
- Project is not sited in a 1-percent-annual-chance flood (formerly known as the 100-year flood or base flood
- X Provided public notice per E.O. 11988 of proposed action for projects located within flood plains prior to RCE signature. The RCE Conclusion Section must include a concise Finding of No Practicable Alternative (FONPA) statement.

4. Coastal Zone Management Act (15 CFR 930)
- Project is located within the Coastal Zone.
- X Project is not located within the Coastal Zone.
- Project is not located in the coastal zone, but has potential to effect coastal uses or resources within the coastal zone (e.g., runoff, emissions, protected species, historic resources, etc.).
- A Coastal Consistency Determination was submitted to the state coastal management program for the project on ___/___/_____, (at least 90 days before final approval of the activity, i.e., signed RCE).
- A Negative Determination was submitted to the state coastal management program for the project on ___/___/_____, (at least 90 days before final approval of the activity, i.e., signed RCE).
- Concurrence from the state coastal management program on either the Coastal Consistency Determination or Negative Determination was received on ___/___/_____.

5. Threatened and Endangered Species
- Project has potential for affecting threatened or endangered species or federally designated critical habitats.
- X Project has no potential for affecting threatened or endangered species or federally designated critical habitats.
- Biological Evaluation/Assessment is required. Consultation concluded with a concurrence received on ___/___/_____.

PERS Form rev May 2020

Enclosure (2)
### PROJECT ENVIRONMENTAL REVIEW SHEET

<table>
<thead>
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<th>Project Name: SAR 21-76 - New UG piping and Boiler at B-3939</th>
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#### 6. Essential Fish Habitat
- Project has potential to affect essential fish habitat. Consultation with NMFS is required.
- **X** Project does not have potential to affect essential fish habitat.
- An EEH Assessment was submitted to NMFS on __/__/____. Consultation concluded with a concurrence received on __/__/____.

#### 7. Cultural Resources
- Cultural Resources Subject Matter Expert (CR SME) confirms that Project has the potential to affect historic properties. SHPO consultation/concurrence required.
- **X** CR SME concludes that Project has no potential to affect historic properties. SHPO consultation is not required.
- CR SME confirms that Project Area of Potential Effects (APE) has been surveyed and no historic properties were identified. SHPO consultation/concurrence required.
- CR SME confirms that Project will not incur adverse effects on historic properties identified in the APE. SHPO consultation/concurrence required.
- CR SME confirms that Project will incur an adverse effect on historic properties identified in the APE. SHPO consultation/concurrence required.
- CR SME confirms that Project will affect sites of interest to federally recognized Indian tribes. Appropriate tribal consultation required.
- CR SME confirms that Section 106 consultation concluded with a concurrence received on __/__/____.

#### 8. Water, Wastewater and Stormwater

##### 8a. Water:
- **X** Implementation of the Proposed Action will not affect water.
- Construction permit required for extension of water system. See section 13.
- Backflow preventer(s) required. Must be field tested by licensed inspector upon installation.
- Sprinkler system must have rain sensor device.
- Well drilling/mod/abandonment must be conducted by a licensed contractor. Permit required. (See Section 13.)
- Other: Stormwater management plan will require addressing possible contaminated soil exposure.

##### 8b. Wastewater:
- **X** Implementation of the Proposed Action will not affect wastewater.
- Construction permit required to connect to collection system. See section 13.
- No permit required.
- Other: 

##### 8c. Stormwater:
- **X** Implementation of the Proposed Action will not affect stormwater.
- Site included in station stormwater master plan; permit required but may access existing stormwater system.
- NPDES 5-acre site; construction contractor must obtain permit and implement Stormwater Pollution Prevention Plan (CWA Section 402). See section 13.
- Notice of Intent/Notice of Termination required.
- Upon completion site will be included in station Stormwater Pollution Prevention Plan
- Other: Erosion control measures in place and/or dust control measures whenever earth is exposed.
- Other: Power wash runoff must not enter storm drains. Avoid power washing with soap or
### PROJECT ENVIRONMENTAL REVIEW SHEET

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- Other: Must submit Stormwater Management Plan for approval before commencing.
- Other: 

9. Installation Restoration Program (IRP)/Leaking Petroleum Storage Tank (LPST)
- Facility is on an IRP/LPST site.
- Facility is sited near an IRP/LPST site. Approximately _____ feet away.
- Facility is not sited on or near an IRP/LPST site.
- The nature of the site contamination does not preclude the type of construction activity proposed.
- Land Use Restrictions are in effect.
- ___ The proposed facility is acceptable land use.
- ___ The proposed facility is not acceptable land use.
- ___ There is a Compliance Agreement associated with this site.
- ___ A Remedial Investigation/Feasibility Study &/or Affected Property Assessment Report was completed on _____/_____/______, to accurately delineate the aerial extent of the contamination.

The following activities must be coordinated with the IRP Manager/Navy: excavation, sampling, and 40-hour H&S training.

10. Air Pollutants
- ___ Will be generated by implementation of the Proposed Action.
- ___ Request for permit determination is required.
- ___ Only de minimus air effects are expected (identify sources in RCE).
- ___ Will not be generated by implementation of the Proposed Action.
- ___ Conformity applicability analysis is not required.
- ___ Conformity applicability analysis is required. See section 13.
- ___ Construction Permit for new air emissions source is not required.
- ___ Construction Permit for new air emissions source is required. See section 13.
- ___ Ozone Depleting Substance must be recaptured in conformance with Clean Air Act
- ___ Contractor is responsible for air emission record keeping.

11. Hazardous Wastes
- ___ Will implementation of the Proposed Action generate any wastes? ___X___ Yes ___ No

Hazardous waste generation and disposal must be coordinated with the Station HW Manager.

11a. Asbestos:
- ___ Present: (See attached Asbestos Survey Certification form.)
- ___X___ Not present.
- ___ Survey completed on ________________.
- ___ Need asbestos survey.
- ___ Department of Health Notification Required
- ___ Contractor is responsible for all Notification fees and disposal costs.

All asbestos work will be done by personnel who hold a license issued by the appropriate regulatory authority.
### PROJECT ENVIRONMENTAL REVIEW SHEET

**Project Name:** SAR 21-76 - New UG piping and Boiler at B-3939  
**Date:** 8/3/21

1b. **Lead Based Paint:**

- [ ] Present: (See attached Lead Survey Certification form.)
- [ ] Need lead survey.
- [X] Survey completed on _______________.
- [ ] Not present. (Lead Survey Certification not required.)

1c. **Polychlorinated biphenyls (PCBs):**

- [X] Present: See IR Affected Property Assessment Report
- [ ] Not present.

**Other known hazardous or toxic substances and pollutants (e.g. contaminated soils):**

- [X] Not present.
- [ ] Present: See IR Affected Property Assessment Report.

12. **Solid Wastes**

- [ ] Solid waste disposal must be coordinated with Solid Waste Manager.
- [X] Will work being performed on the project generate any nonhazardous waste?  
  - [X] Yes  
  - [ ] No
- [ ] Construction and Demolition debris?  
  - [X] Yes  
  - [ ] No
- [ ] Recyclables?  
  - [X] Yes  
  - [ ] No (All recyclable quantities must be reported/submitted in tons to SWM)

13. **Environmental Permits**

- [ ] The following permits are required prior to construction:
  - Army Corps of Engineers Permit for wetland impacts.
  - Construction permit required for extension of potable water system per _______________.
  - Construction permit required to connect to sanitary collection system per _______________.
  - Well drilling/modification/abandonment Permit required per _______________. Work must be performed by a licensed contractor.
  - NPDES 5-acre site; construction contractor must obtain permit and implement Stormwater Pollution Prevention Plan.
  - Construction permit for new air emissions source.
  - [X] Dig permit required per NASPNCUA INSTRUCTION 11010.3B.
  - [ ] Other Permits:
  - [ ] No permits are required.

14. **Extraordinary Circumstances**

Were one or more extraordinary circumstances of 32 CFR 775.6(e)(1) present and a consideration for this proposed action?

- [ ] Yes*  
- [X] No

*If yes, notify CNRSE Regional NEPA Coordinator immediately.
15. Comments:

CATEX: (35) Acquisition, installation, modernization, repair, or operation of utility (including, but not limited to, water, sewer, and electrical) and communication systems (including, but not limited to, data processing cable and similar electronic equipment) that use existing rights of way, easements, distribution systems, and facilities;

NR: No Natural Resources comments.

CR: No CR comments.

Water: No comments.

IR: No comments.

AIR-SPCC: Spill Prevention: 40 CFR 112 requires secondary containment and overfill protection for every fuel/oil tank or container with at least 55-gallon capacity. Please ensure secondary containment is provided for all hazardous materials maintained on-site. Use drip pans during transfer operations; adequate absorbent material must be on site to clean up any spills and prevent releases to the environment. Cover tanks and drip pans during inclement weather and provide procedures and equipment to prevent overfilling of tanks. Contact the Spill Program Manager at 850-452-9349 for additional information if needed.

HW: Any residual chemicals/adhesives not stored for future use shall be disposed of through the NASP Hazardous Waste Program.

Environmental Permits: All excavations will require a NAS Pensacola Excavation Permit per NASPNCLA INSTRUCTION 11010.3B. Contact the Navy Archaeologist at 850-452-2055 for additional information, if needed.

16. If the proposed action does not require a documented Record of Categorical Exclusion (RCE), complete the following:

The proposed action falls under CATEX _______ and does not require a formally documented RCE, per CNRSEINST 5090.1B (4)(c).

17. Are multiple CATEXs being applied to this proposed action? ___Yes ___No

Please note the use of multiple CATEXs for a proposed action should be the exception, not the rule.

NAVACFSE NEPA Core should also be engaged to ensure consistency across the Region. If it has been determined the use of multiple categorical exclusions (typically no more than 2) are appropriate for the proposed action, please revise the conclusion language of Section 6 of the RCE to the following:

Conclusion: The undersigned finds that the proposed action is within the scope of CATEX XX and CATEX XX, and none of the exclusions from reliance on a CATEX apply in this case. Regarding the use of multiple CATEXs for this proposed action, the undersigned also finds that the proposed action has not been improperly of segmented to meet the definition a CATEX; that the proposed action is not connected to other actions with potentially significant impacts; is not related to other actions with individually insignificant but cumulatively significant impacts; and, would not irreversibly commit the Navy to one large action. Therefore, the proposed action is excluded from the requirement for further NEPA analysis.

18. Per NRSEINST 5090.2B, please submit complete copies of all signed RCEs with enclosures to the CNRSE Regional NEPA Coordinator within 14 calendar days of signature, in a single pdf file.

PERS Form rev May 2020

Enclosure (2)
### PROJECT ENVIRONMENTAL REVIEW SHEET

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<tr>
<td>Environmental Division Director <strong>Michael Keethler</strong></td>
<td>Signature:</td>
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<tr>
<td>Public Works Department, Pensacola</td>
<td>KEETHLERMICHAEL</td>
</tr>
<tr>
<td>PHONE: (850) 452-2114</td>
<td>L,NEWTON,107740</td>
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<tr>
<td>FAX: (850) 452-2893</td>
<td>1977</td>
</tr>
<tr>
<td>Date: 09/15/2021</td>
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</tbody>
</table>

#### Environmental Reviewers:

- **Name/Media/Date:** **Darrell L. Wilson / Air-SPCC / 3 Aug. 2021**
- **Name/Media/Date:** **Anna E. Lizana / NR / 3 Aug. 2021**
- **Name/Media/Date:** **Thomas L. Archie / IR / 3 Aug 2021**
- **Name/Media/Date:** **Robert Wilkins / Haz Waste / 6 Aug. 2021**
- **Name/Media/Date:** **Carrie Williams-Hannah/CR/10 Aug 21**
- **Name/Media/Date:** **Joelle O’Daniel-Lopez/Water Quality & NEPA/14 Sept 2021**
Site Approval Memorandum of Request

Date: 06/23/2021

From: John Fortenberry, PE, FMD Head, NMRTC—Naval Hospital Pensacola FL

To: Public Works Department
   Facilities Management Division
   NAS Pensacola, Florida

Subj: New Routing of UG DHW & HWS/R lines for BLDG 3939 to BLDG 3600
   Naval Branch Healthcare Clinic

1. Please provide the following information:
   
a. **Originating Activity:** NMRTC/NHP
b. **Program Year:** 2021
c. **Cost:** $292,343
d. **Type of Funding:** DHA
e. **Activity UIC:** N00203
f. **Project Title:** REPLACE BOILERS & LINES FROM BLDG 3939 TO BLDG 3600
g. **eProjects WO#:** CBH74J
h. **Type of Project:** Repair by replacement
i. **Type of Request:** Resubmittal or standard
j. **Project duration:** 180 days
   k. **Mission summary and any applicable documents/directive(s) indicative of requirement.** We provide exceptional innovative healthcare, wellness, readiness and education to the service members, patients and families entrusted to us at home and while forward deployed.

1. **Project Description / Statement of Work and Intended Use.** If this is for a temporary event include dates required: This project replaces one domestic water boiler, pump, domestic cold and hot piping/insulation, including new natural gas piping, double block and bleed valves, and all new controls; and one reheat water boiler, pump, HWS/R piping/insulation, including all new natural gas piping, double block and bleed valves, and new controls. The existing boilers and pumps, piping will be removed after each has had a complete test and balance of the system to provide needed design test data. During installation, a temporary boiler system will be provided for the reheating boiler to provide proper humidity control and temperature control in the clinic. The new boilers and pumps shall be equal to existing. Any required removal of doors, louvers, side walls of boiler rooms is a part of this project. Connection of new HWS/R water piping to existing and new controls, heating hot water 2 way control valve, strainer, ball valve shut off valves is also a part of the construction contract. New clearly visible temperature gauges and
pressure gauges will be installed. During commissioning, test and balance all units on the water side and provide test data.

m. Latest Basic Facility Requirement (BFR) and supporting data in accordance with Naval Facilities Engineering Command (NAVFAC) P-80 Facility Planning Criteria – If BFR not available or outdated, command may request services to develop/update BFR and Facility Planning Document (FPD). Note: Site Approval cannot be approved until BFR and FPD is submitted, if required.

n. Proposed Site Plan:

o. Does this project involve any of the following:
   - Explosives safety criteria implications NO
   - Airfield safety criteria NO
   - Electromagnetic illumination or electromagnetic transmissions NO
   - Radioactive elements NO
   - Small arms ranges NO

2. Following site approval, an excavation permit will be required if any earth disturbance is to be done in the course of construction.

3. Point of contact at NMRTC is John S. Fortenberry @ telephone 850-505-6452, john.s.fortenberry.civ@mail.mil.

4. FMD point of contact for Site Approval Process is Steve Ward at 452-2231, email: Stephen.ward12@navy.mil.

Type of Project:
   - New Construction
   - Change Use
   - Addition to Existing
   - Major Modification to Existing Facility
   - Relocation of Structure
   - Maintenance and/or Repairs
   - Repair by Replacement
   - Demolition
   - Other

Type of Request:
   - Airfield Safety Site
   - Explosive Site/Safety
   - Electromagnetic Radiation Site
   - Resubmittal or Standard
DEPARTMENT OF DEFENSE
DEPARTMENT OF THE NAVY

EARLY NOTICE AND PUBLIC REVIEW OF A PROPOSED ACTIVITY IN A FLOODPLAIN

Pursuant to Executive Order 11988, Floodplain Management, the United States Department of the Navy (Navy) gives notice that the Navy is conducting an evaluation of a proposed action which may involve construction in a floodplain to determine the potential effects that its activity in the floodplain would have on the human environment. The Navy will be identifying and evaluating practicable alternatives to locating the action in the floodplain and the potential impacts on the floodplain from the proposed action, as required by Executive Order 11988.

The proposed action is to replace a domestic water boiler, boiler pump, and associated underground piping from building 3939 to building 3600 located on Naval Air Station Pensacola in Escambia County, Florida. As required by FO 11988, a more detailed description of the proposed action is available below.

There are three primary purposes for this notice. First, people who may be affected by activities in floodplain and wetlands and those who have an interest in the protection of the natural environment should be given an opportunity to express their concerns and provide information about these areas. Commenters are encouraged to offer alternative sites outside of the floodplain and wetlands, alternative methods to serve the same project purpose, and methods to minimize and mitigate impacts. Second, an adequate public notice program can be an important public educational tool. The dissemination of information and request for public comment about floodplain and wetlands can facilitate and enhance Federal efforts to reduce the risks and impacts associated with the occupancy and modification of these special areas. Third, as a matter of fairness, when the Federal government determines it will participate in actions taking place in floodplain and wetlands, it must inform those who may be put at greater or continued risk.

Interested parties may submit written comments no later than 5:00 PM Central Time on September 10, 2021 by email to joelle.odaniellopez@navy.mil or by mail postmarked no later than September 10, 2021 to:

Naval Air Station Pensacola
Joelle O'Daniel-Lopez, NEPA Program Manager
310 John Towers Road, Building 3560
Pensacola, FL 32508
PROJECT DESCRIPTION

The proposed action is to replace a domestic water boiler, boiler pump, and associated underground piping from building 3939 to building 3600 located on Naval Air Station Pensacola in Escambia County, Florida. The purpose of the proposed action is to provide necessary upgrades to the boiler system for the Naval Branch Healthcare and Dental Clinic.

The current boiler system is in need of replacement, as the underground piping system has had many failures and the current boiler plant provides insufficient heating for hot water used for hand washing and showers. This project includes replacement of one domestic water boiler, boiler pump, and domestic cold and hot water piping and insulation; connection of the new piping to the existing system and controls; and installation of a new control valve, strainer, and shutoff valve. This includes new natural gas piping, double block and bleed valves, and all new controls. New clearly visible temperature gauges and pressure gauges will be installed as well. The existing boiler, pump, and piping will be removed after each new component has been tested and a balance of the system has been completed. During installation of the new components, a temporary boiler system will be provided for the reheating boiler to provide proper humidity control and temperature control in the clinic. The new boilers and pumps will be equivalent to existing systems.

The Navy is proposing the action in a floodplain because the facilities, buildings 3939 and 3600, are located within the boundaries of floodplains associated with Pensacola Bay and are in need of upgrades to the current boiler system. If no action is provided, the boiler system will continue to deteriorate and eventually become inoperable. This will incur extra costs and negatively affect the Naval Branch Healthcare and Dental Clinic personnel and patients. Implementation of the proposed action would not affect flood frequency or severity.

Interested parties may submit written comments no later than 5:00 PM Central Time on September 10, 2021 by email to joelle.odaniellopez@navy.mil or by mail postmarked no later than September 10, 2021 to:

Naval Air Station Pensacola
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310 John Towers Road, Building 3560
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