From: Commanding Officer, U.S. Naval Base Guam
To: Distribution

Subj: U.S. NAVAL BASE GUAM PUBLIC HEALTH ORDER – HPCON BRAVO

Ref: (a) DoDI 6200.03, Public Health Emergency Management (PHEM) Within the DoD  
(b) NAVADMIN 147/20, Navy Guidance to Commanders on Adjusting HPCON and Base Services, dated 20 May 2020  
(c) Joint Region Marianas Public Health Order – HPCON BRAVO, 6200 Ser J00J/, dated 31 July 2020  
(d) U.S. Naval Base Guam Public Health Order – HPCON CHARLIE, 5800 Ser N00J/0275, dated 12 June 2020  
(e) NBG Restriction of Movement (ROM) Standard Operating Procedure, Rev. 5, dated 24 June 2020  
(f) NBG Force Health Protection Enclaves Concept of Operations (CONOPS), dated 12 June 2020  
(g) Secretary of Defense Memorandum, Department of Defense Guidance on the Use of Cloth Face Coverings, dated 5 April 2020  
(h) NAVADMIN 100/20, Navy Guidance on the Use of Face Coverings, dated 5 April 2020  
(i) NAVADMIN 194/20, Face Coverings in Uniform, dated 8 July 2020  
(j) NBG Public Health Order – Addendum Regarding Contact Tracing Procedures and Reporting Requirements, dated 6 July 2020

1. Situation: U.S. Naval Base Guam (NBG), Joint Region Marianas (JRM), and the NBG Public Health Emergency Officer (PHEO) continue to monitor conditions related to the ongoing Coronavirus Disease 2019 (COVID-19) Pandemic onboard NBG, on the island of Guam, and throughout the region. At the time of issuance of this order, the following situation exists:

   a. Higher Headquarters (HHQ) Guidance:

      1) The Government of Guam (GovGuam) issued Executive Order 2020-24 on 19 July 2020 setting Public Health Condition of Readiness (PCOR) THREE and further easing COVID-19 mitigation restrictions;

      2) The Secretary of Defense issued Guidance for Commanders on Risk-Based Changing of Health Protection Condition (HPCON) Levels During the Coronavirus Disease 2019 Pandemic on 19 May 2020 establishing criteria for adjustment of HPCON posture on Department of Defense (DoD) installations;

      3) The Chief of Naval Operations issued reference (b), Guidance to Commanders on Adjusting HPCON and Base Services (NAVADMIN 147/20) on 20 May 2020; and

      4) Commander, Joint Region Marianas issued reference (c) on 31 July 2020, ordering installations within JRM to set HPCON BRAVO with additional protective measures.
b. HHQ Established Criteria for HPCON Transition: In accordance with reference (b), the following criteria have been met:

1) The NBG PHEO has reported current data indicates a decreasing trajectory in the number of influenza and COVID-like illness cases onboard NBG and on Guam over the preceding fourteen (14) days;

2) The NBG PHEO has reported current data indicates a decreasing trajectory in the number of positive COVID-19 cases onboard NBG and on Guam over the preceding fourteen (14) days; and

3) The NBG PHEO has reported USNH Guam and local hospitals on Guam have the capacity to treat all patients without situational standards of care and have adequate diagnostic COVID-19 testing programs in place for at-risk and healthcare workers experiencing symptoms of COVID-19.

2. Health Protection Condition BRAVO:

a. In light of the situation described above, NBG hereby sets HPCON BRAVO with additional protective measures as established herein. This order is effective immediately. All Tenant Commands shall report attainment of HPCON BRAVO to the NBG Emergency Operations Center (EOC) at M-GU-NBG-EOC-BTLWTCH@fe.navy.mil within forty eight (48) hours.

b. Reference (d) is hereby cancelled. Reference (j) remains effective. However, all personnel are advised NBG shall remain postured to return to HPCON CHARLIE without prior notice if conditions warrant and in accordance with reference (c).

3. Applicability: This order is applicable to all personnel onboard NBG, including active duty service members, activated National Guard and reserve forces members, DoD and other U.S. Government civilian employees, dependents of military or civilian personnel, contractors, subcontractors, civilian mariners, indirect hire agreement employees, DoD beneficiaries, guests, and other individuals who are subject to DoD authority (hereinafter referred to as “personnel”). This order is also applicable to all commands, activities, agencies, and departments who are permanent or temporary tenants or provide services onboard NBG (hereinafter referred to as “Tenant Commands”).

4. Extension of Public Health Emergency: In accordance with reference (a), the declared Public Health Emergency onboard NBG is hereby extended until further notice.

5. Status of Installation Services: NBG will continue to execute a phased restoration of installation services and facilities as conditions permit. Status of official installation services will be updated and posted to the NBG Facebook page as changes occur. See https://www.facebook.com/USNavalBaseGuam for the most up to date information regarding facility and services openings and operating hours.

6. COVID-19 Additional Protection and Mitigation Measures:

a. Mandatory Social Distancing Policy: All personnel onboard NBG shall maintain social distancing at all time, that is no less than six (6) feet between persons, unless necessarily required for the accomplishment of an essential task. Whenever social distancing is not possible, face coverings SHALL be worn. At the conclusion of any essential task, personnel shall maximize social distancing. Social distancing is not required between persons who share the same residence or dwelling unit.

b. Mandatory Cloth Face Covering (CFC) Policy: In accordance with references (g) through (i), all personnel onboard NBG shall wear an acceptable CFC when there is a possibility they cannot maintain a:
least six (6) feet of social distancing. This policy is required for all personnel onboard NBG and applies in all situations not specifically covered by paragraphs b(1) through b(7) below.

1) Acceptable CFCs: CFCs shall fit snugly on the face, cover the chin and extend over the bridge of the nose, and be constructed of cloth fabric material. CFCs can be either reusable or disposable, including medical face coverings. While the wearing of face shields is authorized, face shields are not a substitute for a CFC.

2) Children and Others Requiring Assistance: In accordance with U.S. Centers for Disease Control (CDC) recommendations, face coverings are not required to be placed on children younger than two (2) years of age, anyone who has trouble breathing, is incapacitated, or is otherwise unable to remove the cover without assistance. CFCs are required for children age two years (inclusive) and older.

3) Gates: CFCs shall be worn by everyone attempting access when entering the installation through an entry control point/gate.

4) Navy Exchange (NEX) and Defense Commissary Agency (DeCA) Orote Commissary: CFCs shall be worn at all times while waiting to enter or within all NEX and DeCA facilities onboard NBG, regardless of social distancing. Patrons without a CFC will not be allowed to enter NBG NEX or DeCA Orote Commissary facilities. In addition, the concrete walkway area in front of the main NEX and DeCA Orote Commissary delineated by bollards is a mandatory CFC zone.

5) Physical Training (PT) or Exercise: Personnel are not required to wear a CFC when conducting individual outdoor PT or exercise. However, personnel should carry a CFC with them if there is a possibility that before, during, or after the PT, they will be unable to maintain six feet of social distancing. Requirements for indoor NBG PT facilities will be promulgated specific to the individual facility. Unit Commanders executing command/group PT shall perform an operational risk management assessment prior to conducting PT and implement additional risk mitigations during PT.

6) Shared Residence: Personnel who share the same residence or dwelling unit are not required to wear a CFC when within six feet of each other. However, gatherings of one or more families who do not share a common residence shall wear CFC when the possibility exists that social distancing from members of other households cannot be maintained.

7) Vehicles: All personnel not sharing the same residence or dwelling unit shall wear CFC when inside of a motor vehicle or other transportation conveyance.

c. Shelter-in-Place Order for Symptoms: Persons who are experiencing flu-like symptoms SHALL shelter-in-place at their residence, contact appropriate medical authorities, and notify their applicable tenant command. The USNH Guam Medical Screening Call Center is available at (671) 333-2772/2773/2774. Personnel experiencing flu-like symptoms are specifically prohibited from transiting onboard NBG unless for the express purpose of seeking medical care.

d. Sanitary Practices: All persons onboard NBG shall continue to practice sanitary hygiene practices including regular handwashing with soap and warm water for at least twenty (20) seconds, use of hand sanitizer containing at least 60% alcohol solution, and cleaning and sanitization of regularly touched surfaces including door knobs, phones, tools, etc. Additionally, personnel shall practice sanitary respiratory protocols, including use of tissues and sneezing or coughing into one’s arm.

c. Social Gatherings Limits: Outdoor social gatherings onboard NBG are limited to no more than twenty-five (25) persons. Indoor social gatherings onboard NBG are limited to no more than 50% of the
facility’s maximum occupancy. Indoor social gatherings in facilities with no posted occupancy, such as installation housing, SHALL be limited to fifteen (15) persons. All persons at social gatherings SHALL continue to abide by social distancing and face covering protocols.

f. Prohibition on Organized Sports: Organized competitions, team sports, tournaments, and leagues are not allowed indoor or outdoor onboard NBG.

g. High-Risk Populations: Special consideration is strongly encouraged for high-risk populations, including those who are immunocompromised and the elderly. Personnel identified as high-risk are encouraged to stay home, practice enhanced mitigation measures, and contact medical authorities if they experience flu-like symptoms.

7. NBG COVID DEFEAT Emergency Operations Center: NBG will continue operation of its EOC as NBG’s central point of contact for all COVID-19 response operations, including travel and restriction of movement (ROM) procedures and requirements. NBG EOC operating hours will be adjusted to meet operational demands and will no longer continue to be twenty four (24) hours per day.

   a. All required reports or inquiries shall continue to be routed to the NBG EOC via electronic mail to M-GU-NBG-EOC-BTLWTCH@fo.navy.mil or telephonically to (671) 333-2781/2784 or (671) 333-6455. All NBG requests for support (RFS), information (RFI), or facilities (RFF) shall be forwarded to the NBG EOC for tracking and processing.

   b. Restriction of Movement (ROM): All tenant commands and personnel shall comply with ROM procedures as established by reference (e). All personnel are advised that off-island travel is likely to trigger a ROM requirement upon return to Guam.

8. NEX and DeCA Orote Commissary:

   a. Mitigation Measures: Personnel inside all NEX and DeCA facilities onboard NBG installations are subject to the social distancing and CFC policies as outlined in paragraphs 6(a) and 6(b). Additionally, the number of personnel shopping per family should be minimized to the maximum extent possible. Whenever feasible, it is strongly recommended children not accompany shoppers. If children do accompany shoppers, parents are responsible for ensuring children maximize social distancing and prevent unnecessary interactions with other patrons.

   b. Traffic Control Devices: Access roads and parking lots to the NEX Main Store and the Orote Commissary will be controlled to ensure safe traffic flow and patron safety, facilitate maximum patron limits, and enforce social distancing protocols. Patrons shall not move or otherwise circumvent traffic control devices including signs, barricades, cones, or other indicators, or otherwise enter areas, including parking lots, which are closed. Additionally, patrons shall abide by all directions given by NBG Naval Security Forces.

   c. Posted Prohibitions: All NEX and DeCA facilities onboard NBG shall post signs in conspicuous locations at all facility entrances stating that patrons experiencing symptoms are prohibited from entering the facility. Patrons who are experiencing flu-like symptoms shall not enter any NEX or DeCA facility. Waiting lines for entrance into all NEX and DeCA facilities are subject to closure forty five (45) minutes prior to regular store closing.

   d. Purchase Limits: To preserve inventory of critical public health supplies, the NEX and DeCA are authorized to continue implementation of limits on critical supplies as conditions warrant. To ensure equitable distribution of commercial products for all NEX and DeCA patrons, shoppers will be limited to
one (1) shopping cart per family. Additionally, shoppers are prohibited from making purchases which are excessive or unreasonably disproportionate in volume. Excessive purchasing of all products will be monitored and enforced. NEX and DeCA Duty Managers are authorized to determine when purchases are excessive and to contact NBG Security Forces to report suspected violations.

9. **Force Health Protection Enclaves (FHPES):**

   a. NBG has established numerous FHPEs across NBG installations in accordance with reference (f), including COVID-19 ROM facilities. All FHPEs are marked by Force Health Protection Barriers (FHPB). All personnel requiring access to a FHP are subject to enhanced COVID-19 screening, including screening questionnaires, temperature checks, and other measures as required. These FHPEs are established for the safety and protection of the individuals within their boundaries as well as the safety and protection of persons outside of the boundaries. Personnel onboard NBG shall not break a FHPB without specific authorization. This prohibition includes the unauthorized delivery of food or other items to personnel subject to ROM. Personnel found to have broken a FHPB without authorization are subject to administrative and criminal penalties for violations of this order.

   b. **COVID-19 Low-Likelihood Zones (CLLZs).** As described in reference (f), NBG has established several permanent and, on occasion, temporary CLLZs, also known as “bubbles”. These CLLZs includes vessels whose personnel have been underway or sequestered for a period of greater than fourteen days. The Public Health protection measures defined in this directive are not applicable to personnel in these zones. Strict ingress/egress procedures and protocols are required for CLLZs.

10. **Off-Base Activities:** This order is applicable to active duty military members while off of the installation and is enforceable under the Uniform Code of Military Justice (2019 Ed.). Additionally, active duty military members who encounter circumstances while off of the installation where other individuals are not practicing social distancing or wearing CFCs are directed to remove themselves from these high risk environments. All other personnel are highly encouraged to follow the mitigations measures contained herein while off of the installation.

11. **Non-Government Contract Commercial Activities:** Commercial activities not falling under the cognizance of an approved government contract may be requested with approved risk mitigation. These activities include (but are not limited to) taxi services, private organization/non-federal entity (NFE) fundraising activities, SCUBA diving instruction, and others. Organization leadership shall conduct risk management assessment for each requested on-base event and submit a detailed COVID risk mitigation plan to the NBG Staff Judge Advocate Office via electronic mail to patricia.flores@e.navy.mil for approval by the NBG Commanding Officer.

12. **Enforcement:** Any person who refuses to obey or otherwise violates this or other lawful public health orders during the declared public health emergency may be detained. Those not subject to military authority may be detained until appropriate civilian authorities can respond. Violations of procedures, protocols, provisions, or orders issued in conjunction with the public health emergency may be charged criminally under the Uniform Code of Military Justice and/or under Section 271 of Title 42, United States Code (U.S.C.). Pursuant to Section 271 of Title 42, U.S.C., violators are subject to a fine up to $1,000 or imprisonment for not more than one year, or both. In addition, personnel found in violation of this order are subject to administrative actions including suspension of privileges and exclusion from the installation.

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13. **Point of Contact:** My point of contact for this matter is the NBG Executive Officer, CDR Stephen Ansuini, USN. He can be reached at (671) 339-4226 or via electronic mail to Stephen.ansuini@fe.navy.mil.

J. M. GRIMES